

EXPLORING HOW EUROPEAN CITIES CAN ADAPT TO THE IMPACTS OF CLIMATE CHANGE AND THE CHALLENGES AHEAD

21 November 2023

Mark Pelling,
Institute for Risk and Disaster Reduction, University College London

Insights from the IPCC 6th Assessment Report – Adaptation

- Urban impacts of climate change are observed
- Risk and impacts extend from point source to cascading and systemic
- Existing adaptation is inadequate and unequal
- Systemic resilience??? Climate Resilient Development
- The urban opportunity
- Conclusions

Urban risk: emerging expansion from point source to systemic risks

Ch6: 'Urban impacts are widespread and pervasive'

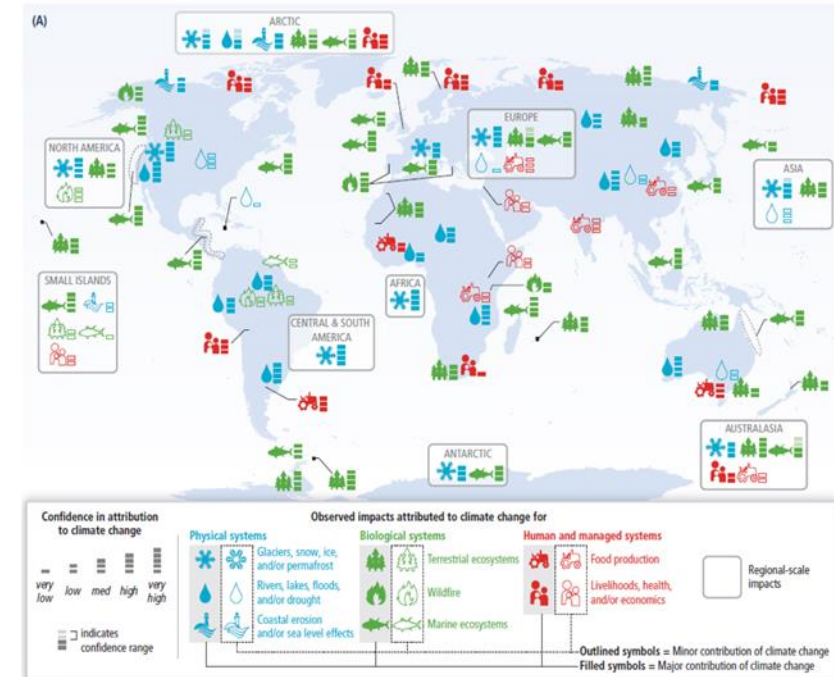
- indirect impacts (supply chains and food/water security);
- compounding impacts (critical infrastructure)
- urban dynamics (smaller, declining, new demographics)

AR6, 2022

AR5, 2014

(b) Observed impacts of climate change on human systems

Human systems	Impacts on water scarcity and food production				Impacts on health and wellbeing				Impacts on cities, settlements and infrastructure			
	Water scarcity	Agriculture/crop production	Animal and livestock health and productivity	Fisheries yields and aquaculture production	Infectious diseases	Heat, malnutrition and other	Mental health	Displacement	Inland flooding and associated damages	Flood/storm induced damages in coastal areas	Damages to infrastructure	Damages to key economic sectors
Global	±	-	○	-	-	-	-	-	-	-	-	-
Africa	-	-	-	-	-	-	-	-	-	-	-	-
Asia	±	±	-	-	-	-	-	-	-	-	-	-
Australasia	±	-	±	-	-	-	-	not assessed	-	-	-	-
Central and South America	±	-	±	-	-	-	not assessed	-	-	-	-	-
Europe	±	±	-	±	-	-	-	-	-	-	-	-
North America	±	±	-	±	-	-	-	-	-	-	-	-
Small Islands	-	-	-	-	-	-	-	-	-	-	-	-
Arctic	±	±	-	-	-	-	-	-	-	-	-	±
Cities by the sea	○	○	○	-	○	-	not assessed	-	○	-	-	-
Mediterranean region	-	-	-	-	-	-	not assessed	-	±	-	○	-
Mountain regions	±	±	-	○	-	-	-	-	-	na	-	-



Cascades recognised – for first time! – high confidence

IPCC AR6 WGII Summary for Policymakers:

B5: Climate change impacts and risks are becoming increasingly complex and more difficult to manage. Multiple climate hazards will occur simultaneously, and **multiple climatic and non-climatic risks will interact, resulting in compounding overall risk and risks cascading across sectors and regions.** Some responses to climate change result in new impacts and risks. **(high confidence)**

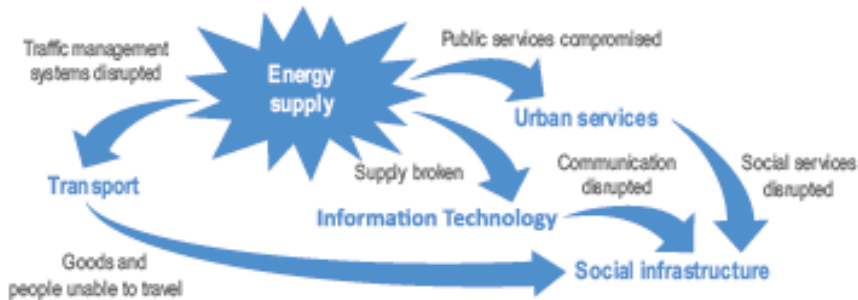
{1.3, 2.4, Box 2.2, Box 9.5, 11.5, 13.5, 14.6, Box 15.1, CCP1.2, CCP2.2, CCB COVID, CCB DISASTER, CCB INTEREG, CCB SRM}

Urban Cascades – shaped by infrastructure

Urban impacts are cascading and compounding

Climate Impacts Cascade Through Infrastructure

1 Rapid onset event, e.g. flood or storm surge



A flash flood damages energy supply, for example by flooding an electricity sub-station. This direct impact of the flood cascades rapidly to produce compound impacts on social infrastructure through compromising urban services, breaks in IT services and shutdown in traffic management.

2 Slow-onset or chronic impacts, e.g. recurrent food price shocks or everyday flooding



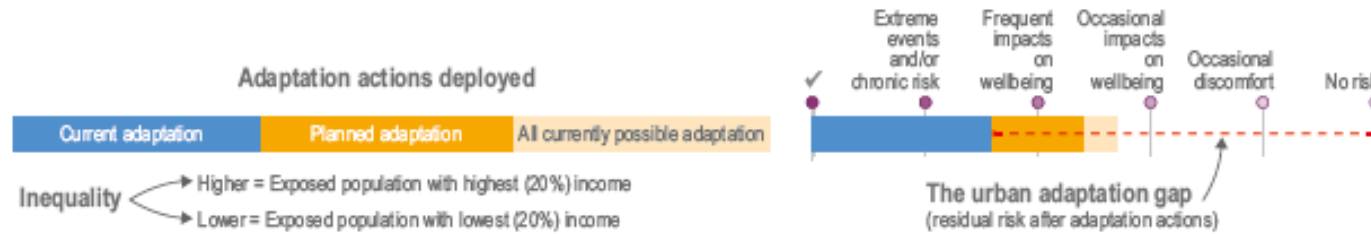
The chronic impacts of everyday flooding damage social infrastructure over time as livelihoods, local health and education services are eroded. These impacts cascade through reduced city tax income at a time when there is increased demand for urban services including public transport, out-migration of skilled workers reduce the skill base to maintain IT and nature based solutions such as public parks. These impacts in turn constrain social infrastructure.

COVID-19 has had a substantial urban impact and generated **new climate-vulnerable populations** (high confidence). {TS.B.8.1}

Impacts on health, livelihoods and well-being are **felt disproportionately by economically and socially marginalized people** (high confidence). {TS.B.8.3}

Adaptation to date: Limited and unequal

The urban adaptation gap to current climate risks: inequality in all world regions



Global

- An unequal adaptation gap exists in all regions.
- Implemented is often far behind planned and possible

Europe

- lots of scope for improvement in risk and equity
- moving from current to planned inequality persists.

Climate Resilient Development: adaptation win-wins?

Table 6.6 Urban Climate Resilient Development

Int. Systems	Adaptation Measure	Risk coverage				Benefits to Human			Benefits to ecosystem services	Potential effectiveness			Contribution to GHG emission reduction	Equity benefits		Transformation towards sustainable development (human systems fundamental change + impact on wider system)		
		Multi-climate Hazard	Systemic vulnerability reduction	Reduces new hazard exposure	Transfer risk or impact to other people	Social capital	Livelihood	Health		Ecological	Flexibility post deployment	Deploy at scale		Benefit to other inf. systems	Economic feasibility	Mitigation cobenefit	Targeted poverty and marginality	Inclusive and locally accountable
Social Inf	Land-use	HA-RE	HA-RE	HA-RE	HA-RE	HA-RE	HA-RE	HA-RE	HA-RE	HA-RE	HA-ME	MA-ME	HA-RE	HA-RE	MA-LE	HA-ME	HA-ME	HA-ME
	Livelihoods and social protection 6.3.2.2	HA-ME	HA-RE	HA-ME	HA-LE	HA-LE	HA-ME	HA-LE	LA-LE	MA-ME	HA-ME	HA-LE	MA-ME	LA-LE	HA-ME	MA-RE	MA-ME	LA-LE
	Emergency management and security 6.3.2.3	HA-ME	MA-ME	MA-ME	HA-ME	HA-ME	HA-ME	MA-ME	HA-ME	MA-ME	MA-ME	HA-ME	HA-ME	HA-ME	MA-ME	MA-ME	MA-ME	MA-ME
	Health 6.3.2.4	HA-RE	HA-RE	HA-ME	HA-ME	HA-ME	HA-ME	HA-RE	MA-ME	MA-ME	HA-RE	MA-ME	MA-ME	MA-ME	HA-RE	MA-ME	LA-LE	LA-LE
	Education & Comms. 6.3.2.5	HA-ME	MA-ME	MA-ME	MA-ME	HA-RE	HA-ME	HA-ME	HA-LE	HA-ME	MA-LE	LA-LE	LA-LE	HA-ME	MA-ME	MA-ME	HA-ME	MA-RE
Nature based Solutions	Cultural heritage & institutions 6.3.2.6	HA-ME	MA-ME	MA-LE	HA-ME	MA-ME	MA-RE	HA-ME	MA-LE	MA-ME	LA-LE	MA-LE	HA-ME	MA-LE	MA-LE	HA-ME	HA-RE	HA-RE
	Temp. regulation 6.3.3.1	HA-RE	LA-ME	LA-LE	LA-LE	HA-ME	HA-ME	HA-ME	HA-ME	MA-LE	HA-ME	MA-ME	HA-ME	HA-RE	MA-LE	MA-LE	LA-LE	HA-ME
	Air quality regulation 6.3.3.2	HA-ME	MA-LE	MA-LE	LA-LE	HA-ME	MA-ME	HA-ME	MA-ME	HA-ME	MA-ME	MA-LE	MA-ME	HA-ME	LA-LE	MA-LE	LA-LE	MA-LE
	Stormwater and sanitation 6.3.3.3	HA-ME	MA-ME	MA-LE	HA-ME	MA-ME	MA-LE	HA-LE	HA-ME	MA-ME	MA-LE	HA-ME	HA-ME	HA-ME	MA-LE	MA-LE	LA-LE	MA-ME
	Coastal flood protection 6.3.3.4	HA-ME	MA-ME	HA-LE	LA-LE	MA-LE	HA-RE	HA-LE	HA-ME	HA-LE	MA-LE	HA-ME	HA-ME	MA-ME	MA-LE	LA-LE	MA-LE	MA-ME
	Riverine flood impact reduction 6.3.3.5	HA-RE	MA-ME	MA-ME	HA-ME	HA-ME	LA-RE	HA-ME	HA-RE	MA-LE	MA-ME	MA-ME	LA-ME	HA-RE	LA-ME	MA-LE	LA-LE	MA-ME
	Water provisioning and management 6.3.3.6	HA-RE	MA-LE	MA-LE	MA-LE	MA-LE	MA-ME	HA-ME	HA-RE	MA-ME	HA-ME	MA-ME	HA-RE	HA-ME	LA-LE	MA-LE	MA-LE	HA-ME
Food production and security 6.3.3.7	HA-ME	HA-ME	MA-LE	LA-LE	MA-ME	MA-ME	MA-ME	HA-ME	MA-ME	HA-ME	MA-ME	HA-ME	MA-ME	MA-ME	MA-LE	HA-ME	MA-ME	
Grey/ Physical Inf.	Duct form 6.3.4.1	HA-RE	HA-RE	HA-RE	MA-LE	LA-LE	MA-ME	HA-RE	MA-ME	HA-RE	HA-RE	LA-LE	LA-LE	MA-ME	LA-LE	LA-LE	LA-LE	MA-ME
	Housing and building design 6.3.4.2	HA-RE	HA-RE	HA-RE	MA-ME	LA-LE	MA-ME	HA-RE	LA-LE	HA-RE	HA-RE	MA-LE	MA-ME	MA-ME	MA-ME	MA-ME	MA-ME	MA-ME
	ICT 6.3.4.3	HA-RE	HA-ME	LA-LE	LA-LE	HA-RE	HA-ME	LA-LE	LA-LE	HA-RE	HA-ME	HA-RE	HA-ME	MA-ME	LA-ME	LA-ME	MA-ME	LA-LE
	Energy Inf. 6.3.4.4	HA-RE	HA-ME	LA-LE	LA-LE	HA-LE	HA-RE	LA-LE	LA-LE	HA-ME	MA-ME	HA-RE	MA-ME	HA-RE	MA-ME	MA-ME	LA-LE	LA-LE
	Transport 6.3.4.5	HA-RE	HA-ME	LA-LE	LA-LE	HA-LE	HA-RE	LA-LE	LA-LE	HA-ME	MA-ME	MA-ME	MA-ME	MA-LE	MA-ME	MA-ME	LA-LE	LA-LE
	Water and Sanitation 6.3.4.6	HA-RE	HA-LE	MA-ME	LA-ME	HA-LE	HA-RE	HA-RE	HA-RE	HA-ME	MA-ME	HA-RE	MA-ME	HA-ME	MA-RE	MA-ME	LA-LE	HA-RE
	Flood management 6.3.4.7	HA-RE	HA-ME	HA-ME	HA-RE	MA-ME	HA-RE	HA-RE	MA-ME	HA-ME	HA-RE	HA-RE	HA-RE	HA-LE	MA-ME	LA-ME	LA-LE	MA-LE
	Coastal management 6.3.4.8	HA-RE	HA-ME	HA-ME	HA-RE	MA-ME	HA-RE	HA-RE	MA-ME	HA-ME	HA-RE	HA-RE	HA-RE	HA-LE	MA-ME	LA-ME	LA-LE	MA-LE

Key:

Climate Resilient Development Contribution

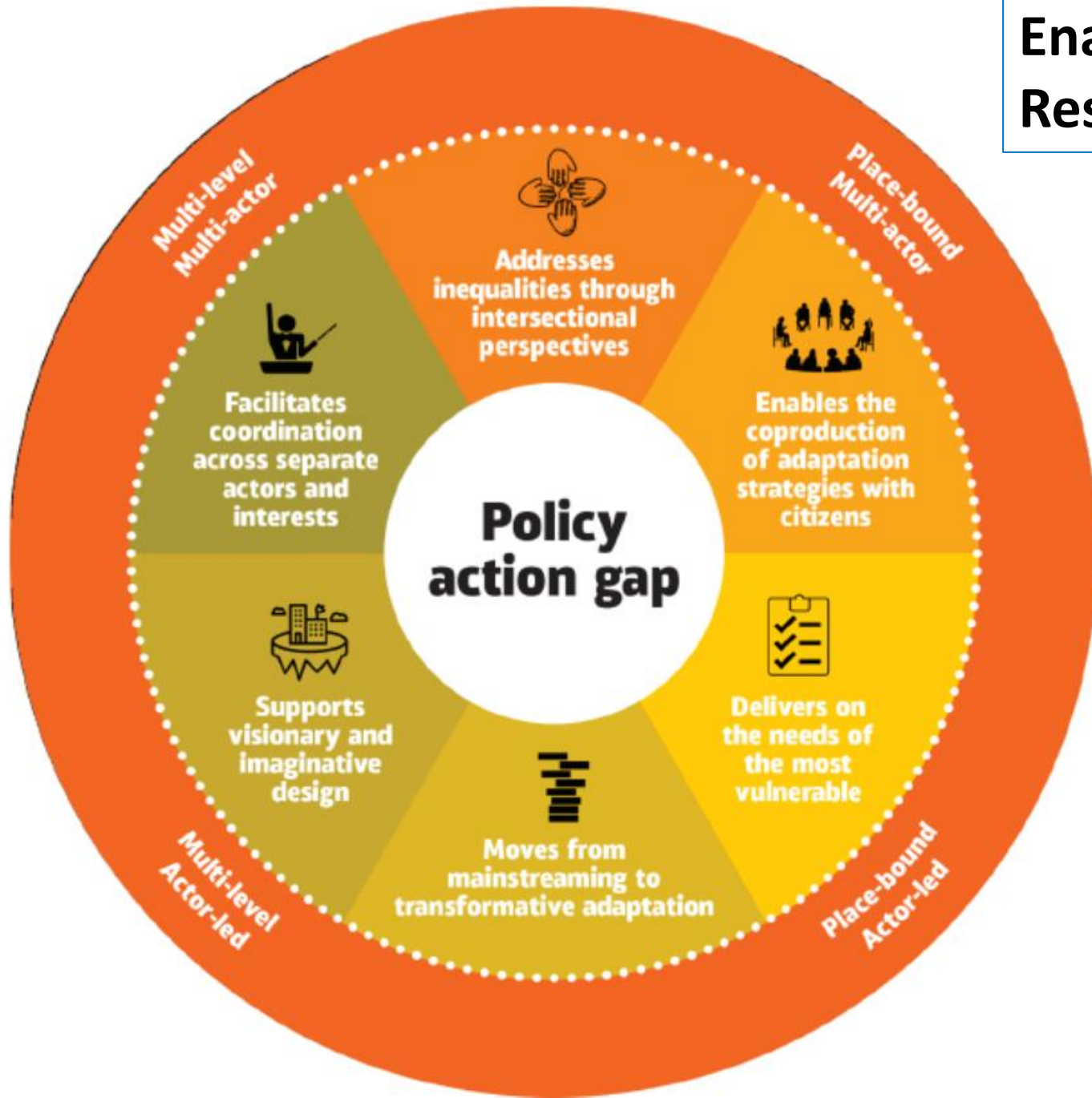
High Negative
Moderate Negative
Small Negative
Negligible negative
Nil
Negligible Positive
Small Positive
Moderate Positive
High Positive
No data

Confidence

High agreement - High evidence
High agreement - Moderate evidence
High agreement - Small evidence
Low agreement - Negligible evidence
Medium agreement - Nil evidence
Medium agreement - Negligible evidence
Low agreement - Small evidence
Low agreement - Moderate evidence
Low agreement - High evidence
No data

- 750 papers reviewed
- Multiple, diverse urban options
- Urban planning cross-cuts
- Physical inf – caution
- Risk burden shifting biggest failing

Enabling Factors for Urban Climate Resilient Development



Finance has tended to favour the wealthiest rather than the poorest {TS.D.6.3}, large-scale engineering projects rather than maintenance or social innovations, grey/physical rather than blue/green infrastructure, reproducing risk of stranded assets {TS.D.6.5}.

Access to finance is most difficult for city, local and non-state actors and in conditions where governance is fragile. {ES-Ch6}

Overarching Message for Cities

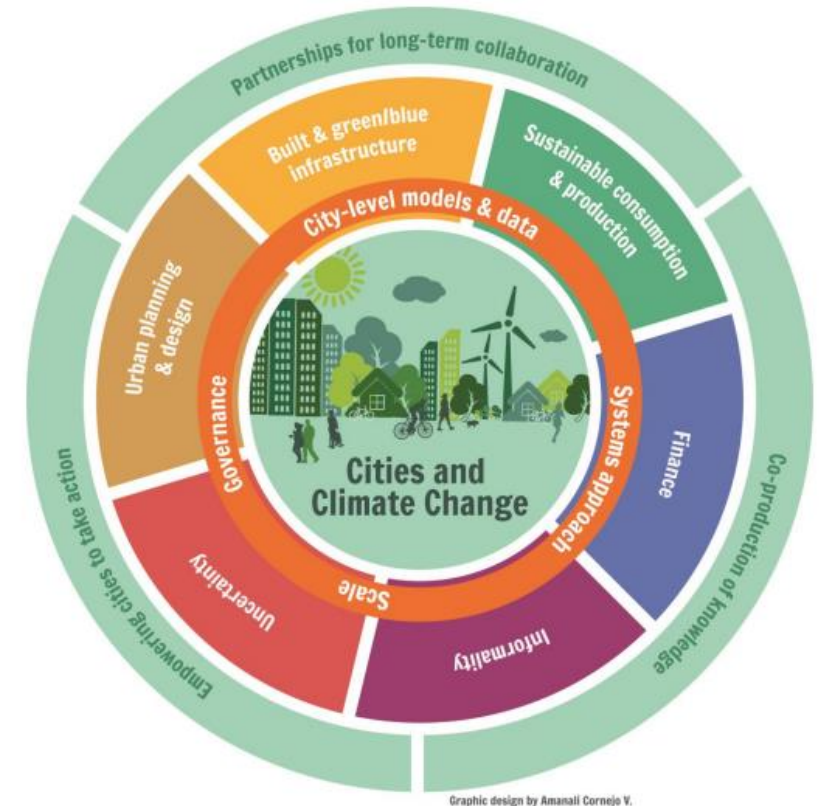
Urbanisation processes generate global climate risk...

In all cities and urban areas the risk faced by people and assets from hazards associated with climate change has increased (*high confidence*)

Evidence from urban and rural settlements is unequivocal; climate impacts are felt disproportionately in urban communities, with the most economically and socially marginalised being most affected (*high confidence*)

...and can be a global solution for climate resilient development

Global urbanisation offers a time-limited opportunity to work toward widespread and transformational adaptation and climate-resilient development (*high confidence*).



Conclusions

1. From point source to cascading/compounding risk and impacts
2. What might systemic resilience look like?
3. We start with an adaptation gap
4. We know little about connections between policy options
5. We know what the enabling environment for CRD might look like but it is difficult to achieve.

